

**GOVERNMENT OF PUNJAB  
DEPARTMENT OF PLANNING  
(BADP DIVISION)**

**AGENDA SLSC – BADP  
PUNJAB**

**MEETING**

**DATE : 24/05/2010  
TIME : 11.30 A.M.  
VENUE : COMMITTEE ROOM, 6TH FLOOR  
PUNJAB CIVIL SECRETARIAT  
CHANDIGARH.**

<b>Index</b>		
<b>SN</b>	<b>ITEM</b>	<b>Page/s</b>
1.	Confirmation of the minutes of the 2 <sup>nd</sup> meeting of State Level Screening Committee held on 21/09/2008. Annexure-I Minutes of the meeting of State Level Screening Committee (SLSC) of Border Area Development Programme (BADP) held on 21/01/2010	1  2-5
2.	Action taken report on the decisions taken in SLSC Meeting held on 21/01/2010	6-7
3.	Utilization of funds for the year 2008-09	8
4.	Utilization of funds 2008-09 Annexure-II: BADP Revised Guidelines (February, 2009).	9 10-35
5.	Baseline Survey in Border Villages/MIS Data in order to assess the gaps in basic Physical & Social infrastructure.	36
6.	Convergence of various Central/State Schemes with BADP.	37
7.	Monitoring and Review –Establishment of an institutional system of inspection of BADP schemes/projects and to arrange for appropriate, ‘Social Audit system and third party inspection in the implementation of BADP.	38
8.	Allocation of funds during 2010-11 Annexure-III:2010-11 Border Blocks and their Allocation (As per Parameters) Annexure III(A) Border Blocks & their Allocation (As per Components) Annexure-V Annual Action Plan for the year 2009-10: Amritsar Tarn Taran Ferozepur Gurdaspur Annexure-V-(b)Summary of Sectoral Distribution of funds 2009-10	39-41  42  43   44-65 66-73 74-118 119-127  128-129
9.	Ex-post-facto approval for the change of works: 2009-10	130
10.	Any other item with the permission of the Chair.	130

**ITEM-1**

**CONFIRMATION OF THE MINUTES OF THE 2<sup>nd</sup> MEETING OF STATE LEVEL  
SCREENING COMMITTEE HELD ON 21/01/2010**

Minutes as per Annexure-I. No comments received from any quarter. SLSC may confirm the minutes of the meeting.

**Minutes of the Review Meeting of State Level Screening Committee (SLSC) of Border Area Development Programme (BADP) held on 21/01/2010 at 3.00 PM under the Chairmanship of Sh. S.C. Agrawal Chief Secretary Punjab.**

List of Participants is as per Annexure 'A'.

Initiating the discussion, Principal Secretary Planning apprised the Chairman & Members that the Meeting was being conducted as per the revised guidelines of BADP (Feb. 2009) to review the progress made under Border Area Development Programme, assess the gaps and issue necessary instructions for effective implementation of the programme in a time bound manner.

Detail of item-wise discussion and decisions taken by SLSC are as follows:-

**Item No.1 Confirmation of the Minutes of the Meeting of State Level Screening Committee held on 19/08/2009.**

No comments were received from any quarter, hence, the minutes were confirmed.

**Item No.2 Action taken report on the decisions taken in SLSC meeting on 19/08/2009.**

Noted and approved.

Against the allocation of Rs 21.88 Cr during the current year GoI has released Rs 20.87 Cr (Rs 18.72 Cr as 1<sup>st</sup> installment and Rs 2.15 Cr as 2<sup>nd</sup> installment). 1<sup>st</sup> installment of Rs 18.72 Cr has been released to the border districts. 2<sup>nd</sup> installment of Rs 2.15 Cr is being released by FD shortly. GoI is in the process of releasing the balance amount of Rs 99.50 lac against the revised proposals of district Ferozepur and Gurdaspur approved by SLSC. It was suggested that the GoI may be requested to release Rs 1.50 lac of 2007-08 as well since the amount has been recovered from the defaulting Sarpanch and the same shall be utilized within next one month.

**Item-3 Review of Progress of Schemes and Quarterly Progress Reports.**

It was noted that the quarterly progress report for the quarter ending 31/12/2009 has been sent to GoI on 15/01/2010. Deputy Commissioners were asked to ensure timely completion of remaining works/ projects.

**Item No.4 Status of Utilization Certificates.**

It was observed that all UCs of Normal SCA of Rs 18.70 crore and of special project of Rs 3.03 crore released under BADP during 2007-08 had already been sent to GoI. DC, Gurdaspur intimated that the misappropriated amount of Rs 1.50 lac (2007-08) has been recovered and the same would be utilized immediately.

Detail of utilization of funds released during 2008-09 is as under:-

(Rs. lac)

SN	District	Funds sanctioned/ released	Amount utilized up to 15/01/2010	Balance UC's
1	Amritsar	305.46	305.46	-
2	Tarn Taran	410.06	410.06	-
3	Ferozepur	995.16	620.78	374.38
4	Gurdaspur	507.32	426.46	80.86
	<b>Total</b>	<b>2218.00</b>	<b>1762.76</b>	<b>455.24</b>

While District Amritsar and Tarn Taran had already utilized 100% amount Gurdaspur and Ferozepur districts assured that they shall be sending the balance UCs before February 2010.

**Item No.5 Baseline Survey.**

State Level Screening Committee was apprised that only GNDU, Amritsar has submitted the concept paper for conduct of Baseline Survey for two districts namely Amritsar and Tarn Taran and formats were also being prepared by Planning Department. Principal Secretary Planning desired that the matter may be discussed with GoI.

**Item No.6 Convergence of Plan Scheme.**

Chief Secretary stressed upon convergence of Centrally Sponsored /Flagship schemes of GoI and State Plan schemes to maximum extent and to avoid duplication of expenditure. However, Deputy Commissioner, Gurdaspur intimated that it was not possible to demarcate the works as same work can be covered under different programmes. It was suggested that Border area development works should be preferably covered under the existing css. The remaining works should be proposed under BADP.

**Item No.7 Monitoring Evaluation and Inspection of BADP works.**

State Level Screening Committee noted that four teams of officers from Department of Planning have conducted inspection of works undertaken under BADP in the Border districts. Districts have been asked to comply with the suggestions given in the report & rectify the lapses.

Deputy Commissioner Gurdaspur informed that they were in the process of hiring third party for inspection and district Amritsar informed that they have already hired Guru Nanak Dev University for this purpose.

Principal Secretary Planning proposed that single agency for carrying out third party inspection/evaluation of BADP works should be hired at the Headquarters to ensure uniformity.

**Item No.8 Inventory of Assets.**

Deputy Commissioner of Border districts were directed to prepare inventory of assets and supply soft copies of the photographs of important works undertaken under BADP for our record and also to forward the same to GoI. Principal Secretary Planning also asked the districts to put up proposals for maintenance of assets already created under BADP as per guidelines.

**Item No.9 Operationalization of works done under BADP.**

Deputy Commissioners were directed to ensure the implementation/operationalization of works already completed in border districts. Special Secretary Education informed that all the Adarsh Schools would be made fully functional from next academic session i.e. April 2010. However he emphasized that the funds sanctioned for furniture & fixtures of Adarsh schools should be released at the earliest. The Deputy Commissioners were asked to release the balance amount of Rs 50.00 lac ( and also the interest accrued) pending with them.

**Item No.10 Formulation of Annual Action Plan 2010-11.**

The Deputy Commissioners were directed to send the Annual Action Plan for 2010-11 strictly in accordance with the revised guidelines of BADP not later than 15/02/2010.

**Item No.11-12 Ex-post Facto Approval for the change of works 2007-08, 2008-09 & 2009-10.**

Approved.

The meeting ended with vote of thanks to the chair.

## Annexure 'A'

**List of Participants of the Meeting of State Level Screening Committee on Border Area Development Programme held on 21/01/2010 at 3.00 P.M. in the Committee Room, Punjab Civil Secretariat under the Chairmanship of Chief Secretary, Punjab.**

SN	Name of the Officer Sarav Shri/Smt.	Designation
1	J.S. Sandhu	Financial Commissioner, Rural Development & Panchayats.
2	Satish Chandra	Principal Secretary Planning
3	Vikas Partap	Secretary Finance
4	Krishan Kumar	Special Secretary Education
5	S.K. Sood	D.I.G BSF, Punjab Frontier
6	Dr. Karmjeet Singh Sra	Deputy Commissioner, Gurdaspur.
7	M.R. Aggarwal	Special Secretary Home
8	P.K. Kaushal	Director Planning
9	N.K. Dhir	S.E Water Supply and Sanitation
10	Rajneesh Kumar	Deputy Director, Social Security
11	Bahadur Chand	Deputy Director Planning
12	Lakhwinder Singh	Deputy ESA, Tarn Taran
13	Anupam	Research Officer Planning
14	Charanjeet Singh	Research Officer, Amritsar
15	Ashok Chatani	Research Officer, Ferozepur

## ITEM-2

### ACTION TAKEN REPORT ON THE DECISION TAKEN IN SLSC MEETING ON 21/01/2010

**(i) Review of Progress of Schemes and Quarterly Progress Reports.**

The Quarterly Progress Reports of 2008-09 and 2009-10 for the quarter ending 31/03/2010 have been sent to Ministry of Home Affairs, GoI.

**(ii) Status of Utilization Certificates.**

Utilization Certificates of 100% amount released during 2008-09 and 51% amount released during 2009-10 have been sent to Ministry of Home Affairs, GoI.

**(iii) Baseline Survey.**

The State Government sent draft formats to Ministry of Home Affairs, GoI for approval. In the 9<sup>th</sup> meeting of Empowered Committee held on 10/05/2010, Ministry of Home Affairs, GoI circulated the Performa for MIS/Baseline Survey & intimated that the entries would be made on “as is where is” basis by the State Government as per the time slot allocated to the state. 19<sup>th</sup> July-23<sup>rd</sup> July 2010 has been fixed for the State of Punjab. In this regard a separate agenda item 5 has been included in the agenda.

**(iv) Monitoring, Evaluation and Inspection of BADP works.**

During 2009-10 District Amritsar & Gurdaspur earmarked outlay for “Monitoring & evaluation.” Only Amritsar has intimated that they have engaged GNDU for third party inspection. No district has intimated any progress made in this regard. All the districts have been asked to earmark 1.5% of the outlay for this purpose in Annual Action Plan 2010-11 as per guidelines of BADP. Regarding this a separate agenda item 7 has been included.

**(v) Inventory/Maintenance of Assets and supply of soft copies of Photographs.**

As per revised guidelines of BADP, State may keep a provision not exceeding 15% of the allocation made to the state for maintenance of assets created under BADP subject to the condition that such expenditure can be made only after 3 years from the date of issue of completion certificate. For availing funds for maintenance, record about the assets need to be maintained. Border district have neither supplied the information about assets created under BADP, nor have proposed funds for maintenance. Photographs are required to show visible impact of BADP. District Gurdaspur, Amritsar and Tarn Taran have supplied the soft copies of some photographs which have been forwarded to GoI. District Ferozepur has been asked to expedite the supply of Photographs of important works.

SLSC may take a view and issue appropriate directions.



**(vii) Utilization of ACA released during 2007-08.**

A sum of Rs 137.00 Cr was released as ACA by GoI during 2007-08. Out of this amount Rs 12.00 Cr was earmarked for setting up of Adarsh School – one in each border district and the balance of Rs 125.00 Cr was for carrying the development works as per the guidelines of ACA.

The School at Chogawan in district Amritsar has become functional from 1/04/2010 and is being run by Bharti Foundation in PPP Mode.. The schools in remaining 3 districts will be run by Rashtriya Madhyamik Shiksha Abhiyan (RMSA) Authority. The matter regarding recruitment of teachers and purchase of furniture etc. is under process. The school will become functional from July, 2010.

The status of utilization of Rs 125.00 Cr is as under:-

**(Rs in Cr)**

<b>Name of the District</b>	<b>Amount Allocated</b>	<b>Expenditure up to 30/04/2010</b>	<b>Balance</b>
Ferozepur	56.08	54.92	1.16
Amritsar	17.22	16.87	0.35
Gudaspur	28.59	27.51	1.08
Tarn Taran	23.11	21.00	2.11
<b>Total</b>	<b>125.00</b>	<b>120.30</b>	<b>4.70</b>

**(vii) Annual Action Plan 2010-11.**

All the districts were asked to prepare Annual Action Plan 2010-11 strictly as per the revised guidelines (2009) of BADP. A separate agenda item 8 has been included in this regard.

Action Taken Report is placed before the Committee for information.

### ITEM-3

#### Utilization of Funds 2008-09

SN	Component	Amount Sanctioned by GoI	Expenditure up to 30/04/2010	UCs	Pending UC
I	Normal SCA				
(i)	Amritsar	305.46	305.46	305.46	0.00
(ii)	Tarn Taran	410.06	410.06	410.06	0.00
(iii)	Ferozepur	995.16	995.16	995.16	0.00
(iv)	Gurdaspur	507.32	507.32	507.32	0.00
	Sub Total	2218.00	2218.00	2218.00	0.00

The entire amount released during 2008-09 has been utilized & works completed.

Placed before the Committee for information.

**ITEM-4**  
**UTILIZATION OF FUNDS 2009-10**  
**Normal SCA**

(Rs. lac)

2009-10						
SN	District	Funds sanctioned/ released	Amount utilized up to 15/05/2010	Funds yet to be spent	Minimum 50% amount required to be utilized	Balance to be spent to be eligible for 1 <sup>st</sup> installment 2010-11
1	Amritsar	301.33	158.16	143.17	150.66	
2	Tarn Taran	404.50	204.00	200.50	202.25	
3	Ferozepur	981.69	495.00	486.69	490.84	
4	Gurdaspur	500.48	255.47	245.01	250.24	
	<b>Total</b>	<b>2188.00</b>	<b>1112.63</b>	<b>1075.37</b>	<b>1093.99</b>	

As per Guidelines- (placed at Annexure-II) the UCs of minimum of 50% amount are required to be sent to GoI for the release of 1<sup>st</sup> installment of 2010-11. Up to 15/05//2010 districts have spent Rs 1112.63 lac and UC of same (50.85%) have been submitted to GoI. As such the state is eligible for release of 1<sup>st</sup> installment of 2010-11.

**Special Projects**

GoI has sanctioned Rs 790.00 lac ( Rs 775.00 lac for High Level Bridge & Rs 15.00 lac for development works) for village Ghaniye Ke Bet district Gurdaspur in the month of February on 24/02/2010. The funds could not be drawn from treasury during 2009-10. The sanction for release of this amount during 2010-11 has been issued on 7/05/2010. District Gurdaspur need to expedite the utilization of funds. Since the utilization of this amount shall take some time, the condition of 50% utilization before the release of 1<sup>st</sup> installment during 2010-11 should not be applicable on this amount.

The Agenda Item is placed before the Committee for consideration and decision.

**Annexure-II**  
Ministry of Home Affairs  
Department of Border Management

-----

Border Area Development Programme (BADP): Revised Guidelines (February, 2009)

1. Objective:

The main objective of the BADP is to meet the special developmental needs of the people living in remote and inaccessible areas situated near the international border and to saturate the border areas with the entire essential infrastructure through convergence of Central/State/BADP/Local schemes and participatory approach.

2. Coverage:

2.1 The BADP will continue to be a 100% centrally funded programme. The BADP would cover 362 border blocks, which are located along the international border and come under 96 border districts of 17 States viz Arunachal Pradesh, Assam, Bihar, Gujarat, Himachal Pradesh, Jammu & Kashmir, Manipur, Meghalaya, Mizoram, Nagaland, Punjab, Rajasthan, Sikkim, Tripura, Uttar Pradesh, Uttarakhand and West Bengal. Funds will be allocated to the States on the basis of (i) length of international border (ii) population of border blocks and (iii) area of border blocks with these criteria having equal weightage. Besides, 15% weightage will be given to hilly, desert and Rann of Kutch areas on account of difficult terrain, scarcity of resources, higher cost of construction etc.

2.2 The border block will be the spatial unit within which the State Government shall arrange to utilize the BADP funds only in those villages of the blocks, which are located 'within 0-10 km' from the international border. Those villages, which are located nearer to the international border will get first priority. After saturating these villages with basic infrastructure, the next set of villages located within 0-15 km and 0-20 km need to be taken up. If the first village in a block is located at a far away location from the international border, the first village/hamlet in the block may be taken as "0" km distance village for drawing the priority list.

3. Guiding Principles:

3.1 BADP funds shall ordinarily be used for meeting the critical gaps and to meet the immediate needs of the border population. Planning and implementation of BADP schemes should be on participatory and decentralized basis through the Panchayati Raj Institutions/Autonomous councils/Other Local Bodies/Councils.

3.2 The State Government may consider creating/nominating a Nodal Department/Cell within the existing administrative arrangement for implementation of the Border Area Development Programme (BADP). The Nodal Department dealing with the BADP in the State shall hold individual meetings with line departments of the States such as Power, Rural Development, Electricity, Roads & Buildings, Water Supply, Social Welfare, Public Distribution, Civil Supplies etc. in order to ensure the implementation of the respective State/Central schemes in the identified border blocks. Utilization of funds under the Centrally Sponsored Schemes/Flagship Schemes of Govt. of India and the State plan schemes to the maximum possible extent in the border blocks should be ensured. To avail funds under the various Centrally Sponsored Schemes/Flagship Programmes of Government of India and for relaxation in guidelines, if any, the State Department concerned may forward suitable proposals to the Ministries/Departments of Government of India concerned with a copy thereof to the Department of Border Management, MHA for information.

3.3 A baseline survey shall be carried out in border villages in order to assess the gaps in basic physical and social infrastructure. Preparation of a village-wise plan shall be

ensured duly indicating the projects/funding through State Plan Schemes/The Centrally Sponsored Schemes (CSS)/Flagship Schemes of Government of India and the BADP. Such a plan shall also ensure the convergence of various Central/State schemes with the Border Area Development Programme (BADP).

#### 4. Selection of Schemes:

4.1 An illustrative list of schemes, which can be taken up under BADP, is at Annexure-I. A list of schemes not permissible under BADP is at Annexure-II. Schemes can also be suggested by Border Guarding Forces (BGFs) concerned and expenditure on the same shall not exceed 10% of the annual allocation made to the State. A list of permissible and non-permissible security related schemes is at Annexure-III.

4.2 State Governments, may keep a provision not exceeding 15% of the allocation made to the State for the maintenance of assets created under the BADP subject to the condition that such expenditure can be made only after three (3) years from the date of issue of completion certificate in respect of the asset. The State Governments can reserve 1.5% (one and half percent) of the allocation made to the State subject to a maximum of Rs 40 lakh for the purpose of monitoring, training of staff at block level and for the evaluation of the BADP, administrative expenditure for preparing the perspective plans, if any, survey, logistic support (excluding purchase of vehicles), media publicity etc. The process of completion of formalities, if any, such as forest, environment and other local clearances, availability of land etc. should be planned in advance, while recommending various projects under the BADP.

#### 5. Empowered Committee:

The policy matters such as the guidelines of BADP, the geographical areas within which the BADP is implemented, allocation of funds, modalities of execution of schemes etc. will be laid down by an Empowered Committee constituted under the Chairmanship of the Secretary (Border Management) in the Ministry of Home Affairs. The Composition and functions of the Empowered Committee is at Annexure-IV (a).

#### 6. State Level Screening Committee:

6.1 Subject to such general/special directions as may be given by the Empowered Committee, schemes for each State will be approved by a State Level Screening Committee chaired by the Chief Secretary of the State. The Composition and functions of the State Level Screening Committee (SLSC) is at Annexure-IV (b). The respective Border Guarding Force (BGF) shall nominate State-wise nodal officers for co-ordination with the State and such nodal officers shall be invited for the State Level Screening Committee meetings. The State Government will furnish the Annual Action Plan of BADP as approved by the State Level Screening Committee (SLSC) to the Ministry of Home Affairs, Department of Border Management, Government of India, latest by the month of May every year as in the performa given at Annexure-V, Annexure-V (a) and Annexure-V (b).

#### 7. Flexibility in execution of programme:

7.1 In addition to the PRIs, Autonomous Councils; other Local Bodies & Village Authorities/Councils, engaging of local communities, voluntary agencies comprising of local NGOs/Self Help Groups which are not receiving foreign aid/assistance may be engaged for executing schemes.

7.2 Involvement of non-Governmental organizations to give contractual assignments, out sourcing the services may be considered where the State Government/agencies have manpower constraints etc. Such measures can be adopted by the State Level Screening Committee under intimation to the Ministry of Home Affairs. The State Government may

also consider forging of partnership between the government and the community having a joint stake in the services, wherever possible communities may be involved in sharing of 10% to 15% of the cost of social infrastructure, as far as possible. Projects not exceeding Rs 5.00 lakh should strictly be implemented through local bodies such as village committees/panchayats only. However, the respective Local/State Financial Rules in vogue will continue to be applicable for the implementation of BADP.

## 8. Funds Flow:

8.1 Before the commencement of the financial year, the Department of Border Management in the Ministry of Home Affairs would convey the quantum of funds allocated to the States during the next year under the BADP. The Annual Action Plan consisting of schemes, duly approved by State Level Screening Committee (SLSC) have to be forwarded to the Department of Border Management, Ministry of Home Affairs as in the proforma at Annexure-V for release of funds.

8.2 Funds will be released to States in two installments. Funding for the subsequent year will be based on confirmation of expenditure and receipt of approved list of schemes. The 1<sup>st</sup> installment of 90% of the allocation of the State, will be released to the State only after the receipt of Utilization Certificates (UCs) for the amount released in the previous years except the preceding year; If there is any shortfall in furnishing the UCs for the amount released during the previous years, except the preceding year, the same would be deducted at the time of release of the 1<sup>st</sup> installment. The 2<sup>nd</sup> installment of the remaining 10% of the allocation of the State will be released to the State only after furnishing of UCs to the extent of not less than 50% of the amount released during the month of preceding year, and furnishing of Quarterly Progress Reports (Physical & Financial ) up to the quarter ending September (i.e. 2<sup>nd</sup> quarter of the financial year).

8.3 To the extent of submission of pending UCs pertaining to the previous years, deduction, if any, made in the release of 1<sup>st</sup> installment for non-submission of UCs will be made good at the time of release of 2<sup>nd</sup> installment. State Governments are required to have a separate budget head for the BADP. Funds should be released by the State Governments to the implementing agencies immediately upon receipt of the same from Government of India and as per the directions of Government of India, Ministry of Finance; parking of funds at any level is strictly prohibited.

## 9. Monitoring and review:

9.1 State Governments shall develop an institutional system for inspection of the BADP schemes/projects and submit reports to the Department of Border Management, Ministry of Home Affairs. Each border block should be assigned to a high-ranking State Government Nodal Officer who should regularly visit the block and take responsibility for BADP schemes. A quarterly report should be sent to the Ministry of Home Affairs indicating the number of inspections conducted and highlighting the important achievements/lacunae pointed out in the reports of the inspecting officers. Third party inspection also needs to be commissioned by the States for an independent feedback on the quality of work and other relevant issues. An appropriate 'Social Audit System' should also be put in place by the State Governments.

9.2 Quarterly progress reports should be submitted scheme-wise to the Department of Border Management latest by 15<sup>th</sup> day of closure of the quarter as in the proforma at Annexure-VI. The year-wise consolidated utilization certificates should be sent in the prescribed proforma (GFR-19A) of the General Financial Rules within one month of the closure of the financial year as given at Annexure-VII. A display board may be kept at project sites indicating that the work is being done/has been completed under the BADP of Government of India.

9.3 State Governments shall develop an inventory of assets created under the BADP in border villages/hamlets, for analytical purposes etc. Such details may be communicated to the Department of Border Management, Ministry of Home Affairs with a write-up on important schemes/projects (with photographs) implemented by the States. An appropriate “Management Information System (MIS)” will be developed in the Ministry of Home Affairs by treating villages as the basic unit. The MIS will be web enabled for regular update by the States.

\*\*\*\*\*

**Illustrative List of Schemes/Projects permissible under the Border Area Development Programme.**

The BADP funds shall ordinarily be used for meeting the critical gaps after utilizing funds under the various Central/State schemes and to meet the immediate needs of border population. A base line survey shall be carried out in border villages in order to assess the gap in basic physical and social infrastructure and convergence of various Central/State schemes with BADP should be ensured.

Various schemes/projects that can be taken up under BADP sectors are as illustrated below:

1) **Education:**

- (i) Primary/Middle/Secondary/Higher secondary school buildings (including additional rooms)
- (ii) Development of play fields
- (iii) Construction of hostels/dormitories
- (iv) Public libraries and reading rooms

2) **Health**

- (i) Building infrastructure (PHC/CHC/SHC)
- (ii) Provision of medical equipments of basic/elementary Type. X-Ray, ECG machines, equipment for dental clinic, pathological labs. etc. can also be purchased.
- (iii) Setting up of mobile dispensaries/ambulance in rural areas by Govt./ Panchayati Raj Institutions including Tele medicine.

3) **Agriculture and allied sectors**

- (i) Animal Husbandry & Dairying
- (ii) Pisciculture
- (iii) Sericulture
- (iv) Poultry farming/Fishery/Pig/Goat/Sheep farming.
- (v) Farm forestry, horticulture/floriculture.
- (vi) Public drainage facilities.
- (vii) Construction of irrigation embankments, or lift irrigation or water table recharging facilities(including minor irrigation works).
- (viii) Water conservation programmes
- (ix) Soil conservation- protection of erosion-flood protection.
- (x) Social Forestry, JFM, parks, gardens in government and community lands or other surrendered lands including pasturing yards.
- (xi) Use of improved seeds, fertilizers and improved technology
- (xii) Veterinary aid Centres, artificial insemination Centres and breeding Centres.
- (xiii) Area specific approach keeping in view the economy of Scale – Backward-Forward integration.

4) **Infrastructure**

- (i) Construction and strengthening of approach roads, link roads(including culverts & bridges)
- (ii) Industries – Small Scale with local inputs viz handloom, handicraft, furniture making, tiny units, black smith works etc. and food processing industry
- (iii) Provisions of civic amenities like electricity, water, pathways, ropeways, foot bridges, hanging bridges, public toilets in slum areas and in SC/ST habitations and at tourist centers, bus stands etc.
- (iv) Development of infrastructure for weekly haats/bazaars and also for cultural activities etc. in border areas.
- (v) Construction of buildings for recognized District or State Sports Associations and for Cultural and Sport Activities or for hospitals (provision of multi-gym facilities in gymnastic centers, sports association, physical education training institutions, etc.)
- (vi) Construction of houses for officials engaged in education sector and health sector in remote border areas.
- (vii) Tourism/Sports/Adventure Sports Scheme – creation of world class infrastructure for tourism and sports in border block where ever feasible- like rock climbing, mountaineering, river rafting, forest trekking, skiing and safaris (car/bike race, camel safaris, yak riding, boating in Rann of Kutchh).
- (viii) Creation of new tourist centers.



- (ix) Construction of mini open stadium/ indoor stadium./auditoriums.
- (xiv) New & Renewable electricity- Bio gas/Biomass gasification, Solar & Wind energy and Mini Hydel Projects - systems/devices for community use and related activities.

5. Social Sector

- (i) Construction of community centers
- (ii) Construction of Anganwadis.
- (iii) Rural Sanitation blocks.
- (iv) Cultural Centres /Community Halls
- (v) Construction of common shelters for the old or Handicapped
- (vi) Capacity building programme by way of vocational studies & training for youth for self employment and skill up gradation of artisans and weavers.

6. Miscellaneous:

- i) Development of Model villages in border areas.
- ii) E-chaupals/agri-shops/mobile media vans/market yards.
- iii) Cluster approach wherever feasible.

List of the works which are not permissible under the Border Area Development Programme:

-----

Creation of tangible assets should be given priority under the BADP. The smaller schemes, which are of direct benefit in nature to specific villages/individuals, need to be addressed by the State Governments under their own development initiatives.

The following schemes/projects/works are not permissible under the BADP.

1. Education:
  - i) Buying of school dresses/ books.
  - ii) Adult Education.
  - iii) Books/Journals
  - iv) TV/Dish antennas
  
2. Health:
  - i) Health Awareness Programme.
  - ii) Eye Camps.
  - iii) RCH Programme
  - iv) Blood banks
  - v) Control of Malaria, Filaria, Leprosy, AIDS etc.
  - vi) First aid kit for midwives.
  
3. Agriculture and allied sectors.:
  - i) Desilting of ponds in villages, towns and cities.
  
4. Infrastructure:
  - i) Any schemes of individual benefit (such as roads to dera's and dhanies etc.)
  - ii) Boundry walls and construction of cremation sheds in graveyards/samsan ghat.
  - iii) Cleaning of cools/nalas/khalas.
  - iv) Boundary/retaining walls of ponds.
  - v) Construction of building for Offices of local bodies, patwarkhana, panchayat ghar, BDOs, DCs, and residences for officials (except the official engaged in education and health sector) etc.
  - vi) Drain/Gutters.

### Annexure-III

List of permissible and non-permissible items of works to be undertaken under BADP by the Border Guarding Forces:

-----

Following schemes of a developmental nature can be recommended/implemented by the Border Guarding Forces (BGFs) under the Border Area Development Programme.

- (a) Construction of Link roads to BOPs
- (b) Any other work raising the infrastructure regarding drinking water supply/ electricity generation (New & Renewable Energy). etc.

However, approval of the State Level Screening Committee is a pre-requisite for implementing such schemes and it shall form part of the Annual Action Plan of the State. Such schemes recommended/implemented under the BADP by the BSFs and Armed Forces are open for inspection by the State/Central Government Officers concerned.

Following works/activities are not permissible for implementation by the BSFs under BADP :

- (a) Any type of Civic Action Programme for which funds are released by the Ministry of Home Affairs (MHA) or the States Government – like purchase of medicines, eye camps etc.
- (b) Purchase of vehicles/night vision devices/ other equipments etc.

**Annexure-IV (a)**

**EMPOWERED COMMITTEE ON BORDER AREA DEVELOPMENT PROGRAMME (BADP):**

The Empowered Committee of Border Area Development Programme (BADP) under the Chairmanship of the Secretary, Department of Border Management, Ministry of Home Affairs, Government of India is constituted as under:

**Composition:**

- |        |   |                  |
|--------|---|------------------|
| 1.     | Secretary (BM), Department of Border Management -   | Chairman         |
| 2.     | Secretary, Department of Expenditure -  | Member           |
| 3.     | Adviser (MLP), Planning Commission -  | Member           |
| 4.     | Additional Secretary(BM), Deptt. of Border Management -   | Member           |
| 5.     | Additional/Special Secretary & F.A. (Home), MHA -   | Member           |
| 6-22   | Chief Secretaries of the 17 BADP States or their nominees (not below the rank of JS to GOI in their respective States). | Members          |
| 23.    | Joint Secretary (K), MHA -  | Member           |
| 24.    | Joint Secretary (NE), MHA -   | Member           |
| 25.    | Joint Secretary, Ministry of DONER -  | Member           |
| 26-29. | A representative each of BSF, ITBP, SSB & Assam Rifles (not below the rank of IG).                                      | Special Invitees |
| 30.    | Joint Secretary (BM), MHA -   | Member Secretary |

The Empowered Committee (EC) will be responsible for policy matters relating to the scope of the BADP such finalization/modification/relaxation of guidelines, prescription of geographical limits in the States concerned within which the BADP will be implemented, modalities of implementation, arriving at a formula for allocation of funds to States etc. The Committee shall meet, at least, twice in a financial year and may co-opt such members, considered as necessary to facilitate its deliberations/decision making. In exigencies of situation/optional difficulties, the Chairman of the Empowered Committee is authorized to made State/area specific relaxation in the BADP guidelines.

**STATE LEVEL SCREENING COMMITTEE (SLSC) ON (BADP):**

There shall be a State Level Screening Committee (SLSC) on Border Area Development Programme (BADP) under the Chairmanship of the Chief Secretary, of the State, as indicated below:

**Composition:**

	<b>Chairman</b>	
1. <b>Chief Secretary</b>	Member	
2. Secretary, Planning Department of the State	Member	The
3. Secretary, Department of Home of the State	Member	State
4. Secretary, Finance Department of the State	Member	Level
5. Secretary, Rural Development Department of the State	Member	Screen
6. Secretaries concerned of the line Department of the State implementing various Central/State Schemes in the border Blocks/Districts.	Member	ing
7. Representative of Government of India, Ministry of Home Affairs (Department of Border Management)	Member	Comm
8. Representative of Planning Commission of India	Member	ittee
9. Representative of Government of India, Ministry of DoNER (in case of North-Eastern States)	Member	(SLSC
10. District Magistrates of the Border Districts of the States	Members	) is
11. Nodal officer of the Border Guarding Force(s) deployed along the international border of the State	Member	manda
12. Secretary, Nodal Department of BADP in the State	Member Secretary	ted to

implementation under the BADP and to approve the Annual Action Plan (AAP) for submission to the Department of Border Management, Ministry of Home Affairs. The Chairman of SLSC (viz. Chief Secretary) may co-opt members on the Screening Committee such members, considered as necessary to facilitate deliberation/decision making in the SLSC.

The SLSC shall meet at least twice in a year. The first meeting may preferably be convened in February/March in order to finalize and approve the schemes recommended by the village committee/panchayat/block level committee etc. as stipulated in the guidelines for the following year. The Annual Action Plan (AAP) is required to be finalized in the first meeting and communicated to the Department of Border Management, Ministry of Home Affairs, Government of India preferably by mid April.

The schemes/projects for a particular year once approved by the Department of Border Management, Ministry of Home Affairs, Government of India, as recommended in the Annual Action Plan (AAP) shall ordinarily be not changed. However, any change in the schemes will be considered in the Department of Border Management, Ministry of Home Affairs, only after it is recommended by the States (viz. the Chief Secretary) on account of operational difficulties/special circumstances.

The 2<sup>nd</sup> meeting of the SLSC may preferably be held in November/December to review the progress of schemes under the BADP, submission of Utilization Certificates (UCs) & Quarterly Progress Reports (QPRs) etc.

The process of completion of formalities, if any, such as forest, environment and other local clearances, availability of land etc. should be planned in advance, while recommending various projects under the BADP. The SLSC may take note of these aspects while finalizing the Annual Action Plan.















Ministry of Home Affairs  
Department of Border Management  
Border Area Development Programme  
-----

**ANNUAL ACTION PLAN FOR THE YEAR:** \_\_\_\_\_

**Name of the State:** \_\_\_\_\_

Meeting of the State Level Screening Committee (SLSC) held on: \_\_\_\_\_

Name of the District: \_\_\_\_\_

Name of the Block \_\_\_\_\_

***Scheme- wise Break up of Funds to be utilized in the border block:***

Sl. No.	Name of the Scheme	Amount to be utilized in the Block	Remarks.
1.	<b>Out of State Resources</b> (Specify sectors in which funds will be utilized during the year.)		
	a. State-Plan		
	b. District Plan		
2.	<b>Flagship Scheme of Government of India</b> ( Specify the scheme-wise amount to be utilized in the block during the year)		
	<b>a) Bharat Nirman</b>		
	i) Prime Minister Gram Sadak Yojana (PMGSY)		
	ii) Indira Vikas Yojana (IVY)		
	iii) Accelerated Rural Water Supply (ARWS)		
	iv) Accelerated Irrigation Benefit Programme (AIBP)		
	v) Rural Telephony		
	vi) Rajiv Gandhi Gramin Vidyutikaran Yojana (RGGVY)		
	<b>Total Bharat Nirman</b>		
	<b>b) National Rural Employment Guarantee Scheme (NREGS)</b>		
	<b>c) Jawaharlal Nehru National Urban Renewal Mission (JNNURM)</b>		
	<b>d) Total Sanitation Campaign (T&amp;C)</b>		
	<b>e) National Rural Health Mission (NHRM)</b>		
	<b>f) Sarva Siksha Abhiyan (SSA)</b>		
	<b>g) Mid-day meal Programme</b>		
	<b>h) Integrated Child Development Scheme (ICDS)</b>		
	<b>i) Backward Regions Grant Fund (BRGF)</b>		
3.	<b>Other Centrally Sponsored Schemes (CSS)</b> such as sports and tourism. (Specify the name of the scheme and amount to be utilized)		
4.	Any other source (such as loans etc.)		
5.	<b>Border Area Development Programme (BADP)</b>		

Ministry of Home Affairs  
Department of Border Management  
Border Area Development Programme

-----

ANNUAL ACTION PLAN FOR THE YEAR: \_\_\_\_\_

Name of the State: \_\_\_\_\_

Meeting of the State Level Screening Committee (SLSC) held on: \_\_\_\_\_

Name of the District: \_\_\_\_\_

Name of the Block \_\_\_\_\_

Sector-wise break of funds utilized under Border Area Development Programme (BADP) in the Annual Action Plan.

S. No.	Name of the Sector	Amount utilized.
	<p><b>i) Education</b></p> <p><b>ii) Health</b></p> <p><b>iii) Agriculture &amp; allied sector.</b></p> <p><b>iv) Infrastructure</b></p> <p>(a) Roads.</p> <p>(b) Bridges/culverts</p> <p>(c) Buildings</p> <p>(d) Industry</p> <p>(e) Tourism</p> <p>(f) Sports</p> <p>(g) Others</p> <p><b>v) Social Sector;</b></p> <p>(a) Community centers</p> <p>(b) Cultural centers</p> <p>(c) Vocational studies/ training</p> <p>(d) Rural Sanitation</p> <p>(e) Drinking water.</p> <p>(f) Others</p> <p><b>vi) Miscellaneous:</b></p> <p>(a) Model villages</p> <p>(b) Mobile dispensary</p> <p>(c) Training of staff, monitoring and evaluation.</p> <p>(d) Maintenance of assets created under BADP.</p> <p>(e) Others</p> <p><b>vii) Security Sectors.</b></p> <p>(Schemes taken up by Border Guarding Forces (BGFs) and other security forces in above sectors may be shown separately sector-wise.)</p>	

















## BORDER AREA DEVELOPMENT PROGRAMME(BADP)

**D. Form GFR 19 A**

(See Government of India's Decision (1) below Rules (150))

**E. FORM OF UTILIZATION CERTIFICATES**

S.No.	Letter No. and date	Amount	
	(give number of letter of Government of India sanctioning the fund with date)	(give amount and year for which sanctioned)	Certified that out of Rs----- of grants-in-aids sanctioned during the year ----- in favour of ----- under Ministry/ Department letter No. given in the margin and Rs.-----on account of unspent balance of the previous year, a sum of Rs.-----has been utilized for the purpose of ----- for which it was sanctioned and that the balance of Rs.----- remaining unutilized at the end of the year has been surrendered to Government (vide No.----- dated-----) will be adjusted towards the grant-in-aid payable during the next year-----.
	<b>TOTAL</b>		

2. Certified that I have satisfied myself that the conditions on which the grants-in-aid was sanctioned have been duly fulfilled/are being fulfilled and that I have exercised the following checks to see that the money was actually utilized for the purpose for which it was sanctioned.

Kinds of Checks exercised:

- 1.
- 2.
- 3.

Signature-----  
 Designation-----  
 Date-----

## ITEM-5

### **Baseline Survey in Border Village/MIS Data in order to assess the gaps in basic physical & social infrastructure.**

Ministry of Home Affairs has finalized a format in which the data is to be filled initially on “as is where is” basis. They have drawn a roster according to which the slot of 19<sup>th</sup> July to 23<sup>rd</sup> July (both days inclusive) has been allotted to the State of Punjab for making entries of the village-wise data. The soft copy of the format which shall be finally developed into Software by NIC has been received and the same has been forwarded to the Deputy Commissioners of border districts for comments/suggestions. The entry points shall be Block, District, State and Central level. On the basis of this baseline survey, comprehensive development plans for border areas shall have to be prepared by converging all the Centrally Sponsored Schemes and State Government Schemes with BADP.

For this purpose the State Government will be required to enter data at block level which can be monitored at District level, State Government and Central Government level. State Governments have, therefore, to provide necessary infrastructure at block level, district level and State level. The funds kept reserve for monitoring etc. under BADP by the State Government could be utilized for creating infrastructure for this purpose. The State Government shall have to depute officers from 19<sup>th</sup> July to 23<sup>rd</sup> July, 2010 to the Department of Border Management, Ministry of Home Affairs, New Delhi for preparing the MIS data.

In this regard, a decision has to be taken that whether the formats of Government of India are to be filled by the existing staff with BDPOs and at the district level by the statistical staff OR these can be filled by a third party or an institution through outsourcing. Payment of honorarium for filling village-wise data may also be considered.

The agenda item is placed before the Committee for consideration & decision.

## **ITEM-6**

### **Convergence of various Central/State schemes with Border Area Development Programme (BADP)**

As per guidelines (para 3.2) Utilization of funds under the Centrally Sponsored Schemes/Flagship Schemes of Government of India and the State plan schemes to the maximum possible extent in the border blocks should be ensured.

It was emphasized in the 9<sup>th</sup> meeting of Empowered Committee on BADP, held in New Delhi on 10/05/2010 that the State Government may dovetail resources under CSS, Flagship Programmes, Bharat Nirman etc. by earmarking portion of their resources specifically for border blocks so that they get their due share of these investments and also due share of State resources.

No proposal has been made by any district and no district has furnished information on Annexure V(a) and V(b) of the guidelines. GoI seeks to converge the various centrally sponsored schemes with BADP. Deputy Commissioners need to take appropriate action at the district level and ensure that there is no duplicity of purpose. SLSC may consider and give suitable directions in this regard to the Deputy Commissioners.

The agenda item is placed before the committee for consideration & decision.

## ITEM-7

### **Monitoring and review-establishment of an institutional system of inspection of BADP schemes/projects and to arrange for appropriate, 'Social Audit System' and third party inspection in the implementation of the BADP.**

It was emphasized in the 9<sup>th</sup> Meeting of Empowered Committee on BADP held in New Delhi on 10/05/2010 that adequate emphasize be given on quality of implementation of Border Area Development Programme. Third party inspections need to be commissioned for an independent feedback on the quality of work and other relevant issues. Programme monitoring system should be institutionalized. Each border block should be assigned to high ranking State Government Nodal Officer who should regularly visit the block and take responsibility for BADP schemes. The District Magistrate should also inspect the projects being carried out in their district from time to time. A half-yearly report should be sent to the Ministry of Home Affairs indicating the number of inspection conducted and highlighting the important achievements/lacunae pointed out in the reports of the inspecting officers.

District Amritsar has put in place Guru Nanak Dev University for evaluation and monitoring, the progress is yet to be indicated. As per decision taken in the last meeting of State Level Screening Committee held on 21/01/2010 the matter was taken up with the other universities also for covering other districts but no university has responded so far. As per the guideline districts have earmarked 1.5% of their outlay for monitoring and evaluation. A decision regarding hiring "third party" for evaluation has to be taken.

Planning Commission and some State Governments have engaged NABCON – a consultancy service of NABARD for monitoring and evaluation of its various projects. The State can consider engaging NABCON for monitoring and evaluation of the development projects under BADP.

The agenda item is placed before the committee for consideration & decision.



**ITEM-8**

**ALLOCATION OF FUNDS DURING 2010-11**

**(Rs. Lac)**

District	Allocation as per Criteria				Work Plan Proposals received from the districts			
	Normal SCA	Security Related Schemes (10%)	Administrative Expenses	General Schemes	Total	Security Related Schemes	Administrative Expenses	General Schemes
Amritsar	430.44	43.04	6.46	380.94	430.44	38.25	6.00	386.19
Tarn Taran	318.09	31.81	4.77	281.51	318.09	31.19	4.77	282.13
Ferozepur	978.78	97.88	14.68	866.22	978.78	97.88	14.68	866.22
Gurdaspur	497.69	49.77	7.45	440.47	497.69	49.77	7.45	440.47
<b>Total</b>	<b>2225.00</b>	<b>222.50</b>	<b>33.36</b>	<b>1969.14</b>	<b>2225.00</b>	<b>217.09</b>	<b>32.90</b>	<b>1975.01</b>

- 1) As per Guidelines – (placed at Annexure-II) the UCs of minimum of 50% amount are required to be sent for the release of installment of 2010-11. UC's of 51% amount have already been sent to GoI, thereby making the State eligible for release of 1<sup>st</sup> installment during 2010-11.
- 2) GoI has sanctioned is 790.00 lac for village Ghaniya ke Bet district Gurdaspur in the month of March 2010. The funds could not be drawn from treasury during 2009-10. The sanction for release of this amount during 2010-11 has been issued on 7/05/2010. District is to withdraw the amount & expedite utilization of funds.
- 3) The district-wise/block-wise breakup of allocation is given at Annexure III & III(A)
- 4) The detail of proposals of existing 19 blocks for the year 2009-10 is given at Annexure-V.
- 5) The sectoral distribution of proposals is at Annexure V-(b).
- 6) As per revised guidelines para 4.2 (Feb 2009) of BADP 1.5% of allocation i.e. Rs 33.36 lac may be kept during 2010-11 for the purpose of monitoring, training of staff at block level and for evaluation of the BADP, administrative expenditure for preparing the perspective plans, if any, survey, logistic support (excluding purchase of vehicles), media publicity etc. Accordingly border districts have proposed funds (1.5%) for this purpose.
- 7) On perusal of the proposals submitted by the border districts, it has been observed that all proposals are eligible as per guidelines. However no district has provided information about convergence. Sectoral distribution is given below:-

As per the table, the district-wise brief is as under:-

**(a) Amritsar**

District has submitted 104 proposals against an allocation of Rs 430.44 lac i.e. an average of Rs 4.13 lac. Only this district has covered all the sectors permissible under BADP & the main thrust has been on infrastructure. But the allocation for security has been earmarked at 8.89% against 10%

**(b) Tarn Taran**

District has submitted 27 proposals against an allocation of R 318.09 lac i.e. an average of Rs 11.78 lac. The districts has covered only "Infrastructure". 9.80% of the outlay has been earmarked for security related schemes.

**(c) Gurdaspur**

District has submitted 57 proposals against an allocation of 497.69 lac i.e. an average of Rs 8.73 lac. District Gurdaspur has covered only "Infrastructure & Social Sectors". 10% of the outlay has been earmarked for Security related schemes.

**(d) Ferozepur**

District has submitted 389 proposals against an allocation of 978.78 lac i.e. an average of Rs 2.59 lac. Although all the sectors have been covered but the main thrust has been on "Infrastructure". The proposals are very thinly spread. 10% outlay has been earmarked for security related scheme.

The agenda item is placed below before the Committee for consideration & approval.

**ITEM-9**

**EX-POST –FACTO APPROVAL FOR THE CHANGE OF WORKS:2009-10**

**District Gurdaspur:**

<b>SN</b>	<b>Approved Works</b>	<b>New Works</b>	<b>Amount(Rs in lac)</b>
1	Construction of Government Primary School Building at Kothe Gharata.	Construction of Government Sr. Sec. School Building at Babbehali.	9.00

**District Tarn Taran:**

<b>SN</b>	<b>Approved Works</b>	<b>New Works</b>	<b>Amount(Rs in lac)</b>
1	Construction of Boundary Wall of Elementary School Gahri	Rural Sanitation Works at Village Gahri.	2.00

The above proposals are placed before the Committee for Ex-Post-Facto Approval.

**ITEM-10**

**ANY OTHER ITEM WITH THE PERMISSION OF THE CHAIR.**