

## 16. DECENTRALISED PLANNING

*11<sup>th</sup> Plan Outlay - Rs 485815.87lac*  
*Annual Plan 2007-08 Outlay - Rs 71352.37lac*

16.1 As per the spirit of 73<sup>rd</sup> and 74<sup>th</sup> Constitutional Amendment, the State Government has accorded the highest priority to Decentralised Planning. In order to meet the local needs effectively at the grass root level, planning and implementation of certain schemes have been decentralised. To ensure people's participation in the development process, the District Planning and Development Boards headed by the Cabinet Ministers, having financial and administrative powers, are presently looking after the implementation/supervision/monitoring of the district level schemes in the districts of the State. An expenditure of Rs 270303.69 lac (89.58%) has been incurred as against the 10<sup>th</sup> Plan outlay of Rs 301757.00 lac under various district level schemes. A lump sum provision of Rs 485815.87 lac and Rs 71352.37 lac has been provided for the 11<sup>th</sup> Five Year Plan and Annual Plan 2007-08 respectively for implementation of various schemes at the district level including Border Area Development Programme, Rashtriya Sam Vikas Yojana, District Hoshiarpur (now replaced with BRGF), Untied Funds and Punjab Nirman Programme.

### **District Planning Committees**

16.2 In compliance with the Clause-243ZD of the 74<sup>th</sup> Constitutional Amendment, 1992, District Planning Committees are mandatory to be constituted in each state of the country for the purpose of preparing a Draft District Development Plan at the grass root level. The Punjab District Planning Committees Act has been enacted in 2005. Punjab District Planning Committees Procedure of Transaction of Business Rules, 2006 have also been notified. The detailed guidelines for holding elections for electing 4/5<sup>th</sup> members of the District Planning Committees from amongst the members of Zila Parishads and Urban Local Bodies have been circulated to all the districts. The State Government is shortly going to have elections for the Panchayat Samities and Zila Parishads. District Planning Committees have been proposed to be constituted immediately after the elections. Funds under the district plan schemes presently being released through the District Planning & Development Boards would be released through the District Planning Committees after their constitution.

## Composition of the District Planning Committees

16.3 (1) The total number of members of the District Planning Committee may be 15, 24 and 40 on the basis of the population of the district as below:-

- |       |   |   |            |
|-------|---|---|------------|
| (i)   | Districts having population not exceeding 10 lakhs;                             | = | 15 Members |
| (ii)  | Districts having population exceeding ten lakhs but not exceeding 20 lakhs; and | = | 24 Members |
| (iii) | Districts having population exceeding 20 lakhs                                  | = | 40 Members |

(2) Not less than  $\frac{4}{5}$ <sup>th</sup> of the total number of the members of the Committee shall be elected by and from amongst the elected members of the Panchayat at the district level and of the Municipalities in the district in proportion to the ratio between the population of the rural areas and of the urban areas in the district.

(3)  $\frac{1}{5}$ <sup>th</sup> of the total number of the members of the Committee, which may include the Members of Legislative Assembly and other persons also, shall be nominated by the State Government.

The district wise calculation of members to be elected as well as nominated has been done on the basis of the above criteria and is given below:-

<b>District wise detail of members to be elected/nominated in the District Planning Committees</b>						
SN	Name of the District	Total number of members (Elected + Nominated)	4/5 <sup>th</sup> of total members to be elected			1/5 <sup>th</sup> of total members to be nominated by the State Government
			Members to be elected from the Zila Parishad members	Members to be elected from the Urban Local Bodies	Total Elected	
1	Fatehgarh Sahib	15	9	3	12	3
2	Faridkot	15	8	4	12	3
3	Nawanshehar	15	10	2	12	3
4	Mansa	15	10	2	12	3
5	Kapurthala	15	8	4	12	3
6	Mukatsar	15	9	3	12	3
7	Moga	15	10	2	12	3
8	Ropar	15	9	3	12	3
9	SAS Nagar	15	7	5	12	3
10	Tarn Taran	15	10	2	12	3
11	Barnala	15	8	4	12	3
12	Bathinda	24	13	6	19	5
13	Hoshiarpur	24	15	4	19	5
14	Ferozepur	24	14	5	19	5
15	Patiala	24	12	7	19	5
16	Jalandhar	24	10	9	19	5
17	Sangrur	24	14	6	20	4
18	Gurdaspur	40	24	8	32	8
19	Ludhiana	40	14	18	32	8
20	Amritsar	40	16	16	32	8

### **Functions of the District Planning Committees**

16.4 The Committee shall exercise the powers and perform the following functions :-

- (a) To prepare the draft District Development Plan keeping in view the matters of common interest between the urban and rural population including spatial planning, sharing of water and other physical and natural resources, the integrated development of infrastructure and

environment conservation, the plans prepared at the grassroots level by the concerned Panchayat and the extent and type of available resources whether financial or otherwise;

- (b) to prepare priority-wise list of schemes and programmes taking into account the resources available with the committee and the resources provided by the State Government;
  - (c) to take appropriate measures for proper implementation of the development schemes, programmes and projects;
  - (d) to monitor the progress of projects;
  - (e) to encourage the Panchayats and the Municipalities to take up and expedite the implementation of development projects;
  - (f) to make efforts to generate additional resources for developmental works with the cooperation of people, Non Government Organizations and Non Resident Indians and other agencies; and
  - (g) To perform such other additional functions relating to district planning, coordination and monitoring of the activities of different departments of the State Government, as may be assigned to the Committee by the State Government.
- (2) While preparing the draft District Development Plan, the Committee may consult such institutions and organizations, as may be specified by the State Government from time to time.
- (3) The Chairperson shall forward the District Development Plans prepared by the Committee under clause (a) of Sub-section (1) to the State Government.

### **District Plan Schemes**

*11<sup>th</sup> Plan Outlay - Rs 485815.87lac*  
*Annual Plan 2007-08 Outlay - Rs 71352.37lac*

16.5 For implementation of various schemes under the district level, a lump sum provision of Rs 485815.87 lac and Rs 71352.37 lac have been made under Plan Scheme PM 1.5 "Formulation of the District Plan at the District Headquarters" for the 11<sup>th</sup> Five Year Plan and Annual Plan 2007-08 respectively.

The list of schemes for which funds have been provided is given as under:-

<b>(Rs lac)</b>				
<b>SN</b>	<b>Name of the Subhead/Scheme</b>	<b>11<sup>th</sup> Plan Approved outlay</b>	<b>Annual Plan 2007-08 Approved outlay</b>	<b>Capital Content out of Col 4</b>
<b>I</b>	<b>Rural Development</b>			
<b>(A)</b>	<b>Special Programme for Rural Development</b>			
RDS(D)1/ CD 1.11	Swaran Jayanti Gram Swa-Rozgar Yojana (75:25)	2800.00	400.00	-
RDS(D)2/ CD1.12	Integrated Waste Land Development Project (11:1)	400.00	40.00	-
<b>(B)</b>	<b>Rural Employment</b>			
RDE(D)1/ CD2.29	Indira Awaas Yojana	7000.00	1300.00	1300.00
RDE(D) 2/ CD 2.41	Sampooran Gramin Rozgar Yojana	10000.00	3300.00	1650.00
RDE(D)2(i)	Payment of VAT on wheat provided by Government of India under Sampooran Gramin Rozgar Yojana (New Scheme)	2500.00	500.00	-
<b>(C)</b>	<b>Other Rural Development Programmes</b>			
RDO(D)1/ CD2.45	Construction of Toilets in the Rural Areas	25000.00	1000.00	1000.00
RDO(D)2	Improvement / Cleaning of Village Ponds ( New Scheme )	15000.00	1000.00	1000.00
	<b>Sub Total</b>	<b>62700.00</b>	<b>7540.00</b>	<b>4950.00</b>
<b>II</b>	<b>Welfare of SCs/BCs</b>			
SCE(D)1/ SC2.11	Award to SC sports students(6-12 classes)	154.00	30.80	-
SCE(D)2/ SC 2.12	Attendance scholarship to SC Primary girls Students ( SSF)	10000.00	2000.00	-
SCH (D)1/ SC3.1(iii)	Houses to houseless SCs in Rural & Urban Areas	7000.00	1000.00	-
SCOP(D)1/ SC 4.7/4.8	Ashirwad to SCs/Christian Girls & daughters of widows at the time of their marriage (replacement of Shagun Scheme) ( SSF)	45000.00	4000.00	-

(Rs lac)				
SN	Name of the Subhead/Scheme	11 <sup>th</sup> Plan Approved outlay	Annual Plan 2007-08 Approved outlay	Capital Content out of Col 4
SCOP (D)2/ SC 4.9	Assistance to SCs for the development of Manurial pits	500.00	1.00	-
SCOP (D)3/ SC 4.6	Construction of Ambedkar Bhawans & their operation	715.10	500.50	500.50
	<b>Sub Total</b>	<b>63369.10</b>	<b>7532.30</b>	<b>500.50</b>
<b>III</b>	<b>Social Welfare</b>			
SWD(D)1/ SW9.1	Financial Assistance to disabled persons (SSF)	21000.00	2560.75	-
SWCW(D)1 / SW 11.1	Financial Assistance to dependent Children (SSF)	16500.00	2000.00	-
SWW(D)1/ SW 12.1	Financial Assistance to widows and destitute women (SSF)	37500.00	5388.00	-
SW(D)1/ SW 3.12	National Old Age Pension (ACA)	10991.60	626.00	-
SW(D)2/ SW 3.13	National Family Benefit Scheme (ACA)	1275.00	129.00	-
SW(D)3/ SW 13.1	Old Age Pension (SSF)	210000.00	30810.00	-
	<b>Sub Total</b>	<b>297266.60</b>	<b>41513.75</b>	-
<b>IV</b>	<b>Nutrition</b>			
NT(D)1/(i)	Nutrition (ICDS)(50:50)	30000.00	5566.00	-
NT(D)2/(ii)	Nutrition ( Kishori Shakti Yojana) (50:50)	1959.85	200.00	-
NT(D)3/(iv)	Nutrition (undernourished adolescent girls) (ACA)	900.00	180.00	-
	<b>Sub Total</b>	<b>32859.85</b>	<b>5946.00</b>	-
<b>V</b>	<b>District Planning</b>			
(i)	BADP	15000.00	3200.00	3200.00
(ii)	RSVY (Now replaced with BRGF)	2250.00	2250.00	2250.00
(iii)	Untied Funds	10000.00	1000.00	1000.00
(iv)	Punjab Nirman Programme	2370.32	2370.32	2370.32
	<b>Sub Total</b>	<b>29620.32</b>	<b>8820.32</b>	<b>8820.32</b>
	<b>Grand Total</b>	<b>485815.87</b>	<b>71352.37</b>	<b>14270.82</b>

16.6 Besides the district level schemes of the departments of Rural Development , Welfare of SC & BC and Social Welfare, the following components are also being implemented under the Plan scheme PM 1.5 "Formulation of the District Plan at the District Headquarters" :

**(i) Border Area Development Programme**

*11<sup>th</sup> Plan Outlay - Rs 15000.00 lac*

*Annual Plan 2007-08 Outlay - Rs 3200.00 lac*

16.7 As per revised guidelines of Ministry of Home Affairs, Government of India, the formulation and execution of the BADP schemes is being done at the district level in the four border districts- Amritsar, Tarn Taran, Ferozepur and Gurdaspur. The State Level Screening Committee (SLSC) has been constituted to approve and monitor the schemes. As per new criteria, only 18 blocks which touch the international border are eligible for BADP funds. An expenditure of Rs 7018.50 lac has been incurred against the 10<sup>th</sup> Plan outlay of Rs 5544.00 lac. In addition, an expenditure of Rs 2000.00 lac as Additional Central Assistance has been incurred during 10<sup>th</sup> Plan. An outlay of Rs 15000.00 lac and Rs 3200.00 lac has been provided in the 11<sup>th</sup> Five Year Plan and Annual Plan 2007-08 respectively under this 100% Government of India funded Programme.

**(ii) Backward District Initiative for District Hoshiarpur under RSVY (now replaced with BRGF)**

*11<sup>th</sup> Plan Outlay - Rs 2250.00 lac*

*Annual Plan 2007-08 Outlay - Rs 2250.00 lac*

16.8 It is a 100% funded scheme by Government of India, which was to be implemented in Hoshiarpur district during 2004-07 with a total cost of Rs 4500.00 lac. The main objectives of the scheme are to redress the problems of low agricultural productivity, unemployment and to fill critical gaps in physical and social infrastructure. The amount provided under the scheme is to be used to meet local needs through schemes in the lead sectors which would make a dent on the poverty of the district in a time bound manner. Planning Commission has already approved the schemes worth Rs 4500.00 lac. Government of India has so far released Rs 3000.00 lac in 4 installments (Rs 750.00 lac each) which stands released by the State Government to the district Hoshiarpur - 3 installments of Rs 2250.00 lac till 2006-07 and 4<sup>th</sup> installment of Rs 750.00 lac during 2007-08. An expenditure of Rs 2250.00 lac has been incurred under the scheme during the 10<sup>th</sup> Plan.

The status under RSVY is as under:-

(Rs lac)			
Year	Funds approved by Planning Commission GoI	Funds released by Planning Commission GoI	Funds released by the State Government
2004-05	1500.00	750.00	-
2005-06	1500.00	750.00	750.00
2006-07	1500.00	1500.00	1500.00
2007-08	-	-	750.00
<b>Total</b>	<b>4500.00</b>	<b>3000.00</b>	<b>3000.00</b>

16.9 An outlay of Rs 2250.00 lac has been provided under the scheme during 11th Five Year Plan and Annual Plan 2007-08 to complete the project.

**(iii) Untied funds.**

*11<sup>th</sup> Plan Outlay - Rs 10000.00 lac*  
*Annual Plan 2007-08 Outlay - Rs 1000.00 lac*

16.10 Untied funds, kept mainly for creating capital assets of visible public utility, are to be utilized as per the guidelines issued by the State Government. With these funds, the District Planning and Development Boards take up any emergent infrastructure development works for providing visible service support facilities and for the benefit of the general public. The District Planning and Development Boards distribute these funds for various development works costing upto Rs 10.00 lakhs for each work keeping in view the felt needs of the people and priorities of the district. An expenditure of Rs 5206.67 lac has been incurred against the 10<sup>th</sup> Plan outlay of Rs 5000.00 lac. An outlay of Rs 10000.00 lac and Rs 1000.00 lac has been provided under the scheme for the 11<sup>th</sup> Five Year Plan and Annual Plan 2007-08 respectively.

**(iv) Punjab Nirman Programme**

*11<sup>th</sup> Plan Outlay - Rs 2370.32 lac*  
*Annual Plan 2007-08 Outlay - Rs 2370.32 lac*

16.11 The State Government had launched a special project namely 'Punjab Nirman Programme' during 2005-06 for improving the living conditions of the people of Punjab living in rural areas and urban areas and to address their felt development needs more effectively at the grass root level in consultation with the local area representatives. An outlay of Rs 40000.00 lac was earmarked under the Programme – Rs 10000.00 lac for 2005-06 and Rs 30000.00 lac for 2006-07. The district-wise allocation of funds was made on the basis of ratio of rural/urban population of the State. However, in all, an amount of Rs 79593.84 lac was sanctioned under various components of District Level Punjab Nirman



Programme during 2005-06 and 2006-07 against which an expenditure of Rs 71868.78 lac has been incurred upto 31/3/07 .An outlay of 2370.32 lac has been provided under the District level Punjab Nirman Programme during 11<sup>th</sup> Five year Plan and Annual Plan 2007-08 for completion of ongoing works

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